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Senator Lieberman, Senator Thompson, ladies and gentlemen of the Committee on Governmental Affairs, good morning.

I am Joseph E. Tinkham, II here from the great State of Maine and am honored to have been called to testify before you this morning.

In my professional life, I serve as both the Adjutant General of Maine, commanding the Maine Army and Air National Guard, and as the Commissioner of the Maine Department of Defense, Veterans and Emergency Management. Additionally, since the events of September eleventh, I have been tasked by Governor Angus King to coordinate Maine State government's plans and procedures to protect our citizens from terrorist attack. Today, I appear before you in my civilian – commissioner – capacity.

At the outset I want to thank this Committee and particularly Senator Collins for the opportunity to appear hear today. Senator Collins and the rest of the Maine delegation have been interested in the State's concerns about homeland security, and I'm also pleased that this Committee has made this critical issue a priority by convening this hearing.

The State of Maine presents those who would wish to attack us both a variety of options for illegal entry into our Nation and a significant number of vulnerable targets upon which to wreak their evil intentions.

Maine is virtually an open door to the United States. She has, with her rugged jagged shores, over three thousand miles of Atlantic coastline and is the state with the longest international border with Canada, after Alaska. We have 86 Canadian-American points of entry, 71 of which are unmanned and uncontrolled save for a sign instructing the visitor where to report for customs processing.

Our vulnerabilities are many and diverse. Maine has several international and domestic airports including over 250 uncontrolled airstrips located just minutes from Canada. We have military bases to include unprotected radar and communications installations. There are two major shipyards serving the U.S. Navy and other national defense industry facilities in Maine. We have over 800 dams, 49 large enough to produce electricity. There are gas and oil pipelines crisscrossing the State. We have a deactivated nuclear power plant on our unprotected coast with its spent fuel rods stored on site. And, the second largest petroleum products tank farm on the East Coast is on the shores of our most important commercial harbor in the very heart of our largest urban population center. The current situation in Maine lends to the phrase "rich in diversity" a whole new meaning.

On the evening of September eleventh in the emergency operations center at the Maine Emergency Management Agency, Governor King and I participated in a brain storming session with our emergency response team to identify possible threats from terrorist attack. We listed literally hundreds of vulnerabilities to terrorism within our borders. Over the course of the next few days, with the Governor's concurrence, I had this list scrubbed to identify just those potential targets an attack upon which could result in large loss of life or environmental catastrophe. We have some twenty-five vulnerabilities in Maine fitting in that category.

We then formed a joint National Guard – Maine State Police security team to visit each site and assess their specific weaknesses to terrorist attack. We found that security measures, while probably sufficient for any perceived threat, as we understood it, on the tenth of September, were not adequate on September twelve.

On many of these sites we wished desperately to put in place an armed security force. And, while we had the

manpower and equipment to do so, we lacked the financial resources. We had to satisfy ourselves with developing plans to guard these sites were we to receive specific intelligence to do so and regretfully, plans to respond, to put out the fires and pick up the pieces, if you will, were the sites attacked without warning.

I'm concerned that the lack of resources could impede our ability to address real security concerns in Maine. On the eleventh of September there was no line in the State or county or local Maine government budgets for "national defense". And, while we in the States take great pains to protect our citizens from the natural perils which may befall us, protection from attack by a foreign enemy upon our people in their homes and places of business has been, for almost two centuries, within the purview of the Federal Government.

Most of us with experience in emergency management were convinced, wrongly thus far as it turns out, that the Federal Government, through FEMA or by some other vehicle, would come to our assistance.

Large special appropriations were being passed, it appeared to us, for that very purpose. The U.S. Capitol complex was being secured as was the Kennedy Space Center and Federal courthouses. The airports and airline industry and even the concessionaires at Reagan National Airport were receiving assistance. Surely help for the States must be, and I hope, is forthcoming.

What do we require? We need financial assistance for the most part and the flexibility to tailor its expenditure to our unique needs in Maine. We don't need a lot of money, in the larger scheme of things – something approximating twenty-five million dollars which we would share with local governments to strengthen our vulnerabilities.

One of the best American contemporary artists of the mid Twentieth Century was Norman Rockwell. During the dark days of World War II he painted a series of works entitled "The Four Freedoms". Perhaps you know them.

As I recall, the first three depicted freedom of religion, freedom of speech, and freedom from want. The last painting has an American mother and father gazing lovingly down upon their sleeping children tucked safely into their bed. The father holds a folded newspaper with a headline from the war. The children sleep blissfully, safe and unaware of the terrors ravishing much of the world. Rockwell titled this picture Freedom from Fear.

And that, ladies and gentlemen, is the most basic responsibility of government, on every level. The responsibility of ensuring that our citizens – our children can live peacefully in their homes free from fear. And to that end we must strive, setting all else aside, until we have done so. And, to that end, we in Maine, and I am sure other states as well, are striving mightily.

We have the will and the ability to counter most of these terrorist threats to our citizens, and we are in the best position to do so. But, we lack the financial resources and the means to gather intelligence on threats from outside our state boundaries. For that help we turn to that solemn and enduring contract we signed in Philadelphia in 1787, which was, in great measure, "to provide for the common defense." It is time we dust off that most honorable pledge.

Again, my thanks to you and Senator Collins for affording me the opportunity to share these thoughts with you on behalf of the State of Maine.